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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX 75 HAWTHORNE STREET SAN FRANCISCO, CA 94105

** FILED ** 11MAR2016 - 11:45AM U.S.EPA - Region Og

In the Matter of:) Docket No. TSCA-09-2016- <i>00ስ</i> (
GD Friend, Inc. dba Everlast	
Home Energy Solutions,) CONSENT AGREEMENT) AND FINAL ORDER) PURSUANT TO 40 C.F.R.) §§ 22.13 and 22.18
Respondent.)

I. CONSENT AGREEMENT

The United States Environmental Protection Agency, Region IX ("EPA") and GD Friend, Inc. dba Everlast Home Energy Solutions ("Respondent") agree to settle this matter and consent to the entry of this Consent Agreement and Final Order ("CAFO"), which simultaneously initiates and concludes this matter in accordance with 40 C.F.R. §§ 22.13(b) and 22.18(b).

AUTHORITY AND PARTIES

- This is a civil administrative penalty action initiated against Respondent pursuant to Section 16(a) of the Toxic Substances Control Act ("TSCA"), 15 U.S.C. § 2615(a), for violation of Section 409 of TSCA, 15 U.S.C. § 2689, by failing to comply with Sections 402 and 406 of TSCA, 15 U.S.C. §§ 2682 and 2686, and their implementing federal regulations promulgated at 40 C.F.R. Part 745, Subpart E.
- Complainant is the Director of the Enforcement Division, EPA Region IX, who has been duly delegated the authority to bring this action and to sign a consent agreement settling this action.
 - Respondent is a California corporation doing business at

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3164 E. La Palma, Suite B in Anaheim, California.

B. APPLICABLE STATUTORY AND REGULATORY SECTIONS

- 4. Pursuant to Section 406(b) of TSCA, 15 U.S.C. § 2686(b), 40 C.F.R. Part 745, Subpart E requires a person who performs for compensation a renovation of target housing and child-occupied facilities to provide a lead hazard information pamphlet to the owner and occupant before beginning the renovation.
- 5. Pursuant to Sections 402(a) and (c) of TSCA, 15 U.S.C. §§ 2682(a) and (c), 40 C.F.R. Part 745, Subpart E provides requirements for certification of individuals and firms engaged in lead-based paint activities and work practice standards for renovation, repair, and painting activities in target housing and child-occupied facilities.
- 6. "Target housing" means any housing constructed prior to 1978, except housing for the elderly or persons with disabilities (unless any child who is less than six years of age resides or is expected to reside in such housing) or any 0-bedroom dwelling. Section 401 of TSCA, 15 U.S.C. § 2681.
- 7. "Person" means any natural or judicial person including any individual, corporation, partnership, or association; any Indian Tribe, State, or political subdivision thereof; any interstate body; and any department, agency, or instrumentality of the Federal Government. 40 C.F.R. § 745.83.
- 8. "Firm" means a company, partnership, corporation, sole proprietorship, or individual doing business, association, or other business entity; a Federal, State, Tribal, or local

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government agency; or a nonprofit organization. 40 C.F.R. § 745.83.

- 9. "Renovation" means the modification of any existing structure, or portion thereof, that results in the disturbance of painted surfaces, unless that activity is part of an abatement as defined by 40 C.F.R. § 745.223. The term "renovation" includes (but is not limited to): the removal, modification or repair of painted surfaces or painted components (e.g., modification of painted doors, surface restoration, window repair, surface preparation activity (such as sanding, scraping, or other such activities that may generate paint dust); the removal of building components (e.g., walls, ceilings, plumbing windows); weatherization projects (e.g., cutting holes in painted surfaces to install blown-in insulation or to gain access to attics planning thresholds to install weatherstripping), and interim controls that disturb painted surfaces... The term "renovation" does not include minor repair and maintenance activities. C.F.R. § 745.83.
- 10. "Painted surface" means a component surface covered in whole or in part with paint or other surface coatings. 40 C.F.R. § 745.83.
- 11. "Component or building component" means specific design or structural elements or fixtures of a building or residential dwelling that are distinguished from each other by form, function, and location. These include, but are not limited to interior components such as...windows and trim (including sashes,

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window heads, jambs, sills or stools and troughs)...and exterior components such as...windowsills or stools and troughs, casings, sashes and wells. 40 C.F.R. § 745.83.

- 12. "Renovator" means any individual who either performs or directs workers who perform renovations. A certified renovator is a renovator who has successfully completed a renovator course accredited by EPA or an EPA-authorized State or Tribal program.

 40 C.F.R. § 745.83.
- 13. "Pamphlet" means the EPA pamphlet titled Renovate Right: Important Lead Hazard Information for Families, Child Care Providers and Schools developed under Section 406(a) of TSCA for use in complying with Section 406(b) of TSCA, or any State or Tribal pamphlet approved by EPA pursuant to 40 C.F.R. § 745.326 that is developed for the same purpose. 40 C.F.R. § 745.83.
- 14. Section 16(a) of TSCA, 15 U.S.C. § 2615(a), and the Civil Monetary Penalty Inflation Adjustment Rule at 40 C.F.R. Part 19, which implements the Federal Civil Penalties Inflation Adjustment Act of 1990, 28 U.S.C. § 2461, as amended, authorize civil penalties not to exceed \$37,500 per day for each violation of Section 409 of TSCA, 15 U.S.C. § 2689, that occurred after January 12, 2009.

C. ALLEGATIONS

- 15. Respondent is a "person," as that term is defined at 40 $\text{C.F.R.} \$ 745.83.
- 16. At all times relevant to this CAFO, Respondent was a "firm," as that term is defined at 40 C.F.R. § 745.83.

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17. In or around February and March 2014, Respondent performed "renovations," as that term is defined at 40 C.F.R. § 745.83, for compensation at residential properties located at 1428 E. Burton Street in Anaheim, California and 3018 N. White Street in La Verne, California.

- 18. At all times relevant to this CAFO, the residential properties located at 1428 E. Burton Street in Anaheim,
 California and 3018 N. White Street in La Verne, California were "target housing," as that term is defined at 40 C.F.R. § 745.83.
- 19. Firms that perform renovations for compensation must apply to EPA for certification to perform renovations. 40 C.F.R. \$ 745.89(a).
- 20. On or after April 22, 2010, no firm may perform a renovation without certification from EPA under 40 C.F.R. § 745.89(a) in target housing unless the renovation is performed in target housing that has been determined to be lead-free pursuant to 40 C.F.R. § 745.82(a). 40 C.F.R. § 745.81(a)(2)(ii).
- 21. At all times relevant to this CAFO, Respondent did not have a certification from EPA to perform the renovations for compensation at target housing located at 1428 E. Burton Street in Anaheim, California and 3018 N. White Street in La Verne, California.
- 22. At all times relevant to this CAFO, the target housing located at 1428 E. Burton Street in Anaheim, California and 3018 N. White Street in La Verne, California had not been determined to be lead-free pursuant to 40 C.F.R. § 745.82(a).

23. Respondent's performance of renovations for compensation at target housing located at 1428 E. Burton Street in Anaheim, California and 3018 N. White Street in La Verne, California without certification from EPA under 40 C.F.R. § 745.89(a) constitutes a violation of 40 C.F.R. § 745.81(a)(2)(ii) and Section 409 of TSCA, 15 U.S.C. § 2689.

- 24. No more than 60 days before beginning renovation activities in any residential dwelling unit of target housing, the firm performing the renovation must provide the owner of the unit with the "pamphlet," as that term is defined at 40 C.F.R. § 748.83, and either obtain from the owner a written acknowledgment that the owner has received the "pamphlet" or obtain a certificate of mailing at least 7 days prior to the renovation.

 40 C.F.R. § 745.84(a)(1).
- 25. Respondent did not provide the owners with the "pamphlet" before beginning renovation activities at 1428 E. Burton Street in Anaheim, California and 3018 N. White Street in La Verne, California.
- 26. Respondent's failures to provide the owners with the "pamphlet" before beginning renovation activities at 1428 E. Burton Street in Anaheim, California and 3018 N. White Street in La Verne, California constitute two (2) violations of 40 C.F.R. § 745.84(a)(1) and Section 409 of TSCA, 15 U.S.C. § 2689.
- 27. Firms performing renovations must retain documentation of compliance with the requirements of § 745.85, including documentation that a certified renovator provided on-the-job

training for workers used on the project; that the certified renovator performed or directed workers who performed all of the work practice tasks described in § 745.85(a); and that the certified renovator performed the post-renovation cleaning verification described in § 745.85(b). 40 C.F.R. § 745.86(b)(6).

- 29. Respondent did not retain documentation that a certified renovator provided on-the-job training for workers used; that a certified renovator performed or directed workers who performed all of the work practice tasks described in § 745.85(a); and that a certified renovator performed the post-renovation cleaning verification described in § 745.85(b) for the renovations performed at 1428 E. Burton Street in Anaheim, California and 3018 N. White Street in La Verne, California.
- 30. Respondent's failures to retain documentation that a certified renovator provided on-the-job training for workers used; that a certified renovator performed or directed workers who performed all of the work practice tasks described in § 745.85(a); and that a certified renovator performed the post-renovation cleaning verification described in § 745.85(b) for the renovations performed at 1428 E. Burton Street in Anaheim, California and 3018 N. White Street in La Verne, California constitute six (6) violations of 40 C.F.R. § 745.86(b)(6) and Section 409 of TSCA, 15 U.S.C. § 2689.
- 31. Firms performing renovations must ensure that a certified renovator is assigned to each renovation performed by the firm and discharges all of the certified renovator

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responsibilities identified in § 745.90. 40 C.F.R. § 745.89(d)(2).

- 32. A certified renovator must prepare the records required by \$ 745.86(b)(1)(ii) and (6). 40 C.F.R. \$ 745.90(b)(8).
- 33. Respondent did not have a certified renovator that prepared the records required by § 745.86(b)(6) for the renovations performed at 1428 E. Burton Street in Anaheim, California and 3018 N. White Street in La Verne, California.
- 34. Respondent did not ensure that a certified renovator discharged all of the certified renovator responsibilities identified in § 745.90 for the renovations performed at 1428 E. Burton Street in Anaheim, California and 3018 N. White Street in La Verne, California.
- 35. Respondent's failures to ensure that a certified renovator discharged all of the certified renovator responsibilities identified in § 745.90 for the renovations performed at 1428 E. Burton Street in Anaheim, California and 3018 N. White Street in La Verne, California constitute two (2) violations of 40 C.F.R. § 745.89(d)(2) and Section 409 of TSCA, 15 U.S.C. § 2689.

D. RESPONDENT'S ADMISSIONS

36. In accordance with 40 C.F.R. § 22.18(b)(2) and for the purpose of this proceeding, Respondent (i) admits that EPA has jurisdiction over the subject matter of this CAFO and over Respondent; (ii) neither admits nor denies the specific factual allegations contained in Section I.C of this CAFO; (iii) consents

to any and all conditions specified in this CAFO and to the assessment of the civil administrative penalty under Section I.E of this CAFO; (iv) waives any right to contest the allegations contained in Section I.C of this CAFO; and (v) waives the right to appeal the proposed final order contained in this CAFO.

E. CIVIL ADMINISTRATIVE PENALTY

- 37. Respondent agrees to the assessment of a penalty in the amount of TWENTY-EIGHT THOUSAND, FIVE HUNDRED AND SIXTY DOLLARS (\$28,560) as final settlement of the civil claims against Respondent arising under TSCA as alleged in Section I.C of this CAFO.
- 38. Respondent shall pay the assessed penalty no later than thirty (30) days after the effective date of the CAFO.

 The assessed penalty shall be paid by certified or cashier's check, payable to "Treasurer, United States of America," or paid by one of the other methods listed below and sent as follows:

Regular Mail:

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U.S. Environmental Protection Agency

Fines and Penalties

Cincinnati Finance Center

PO Box 979077

St. Louis, MO 63197-9000

Wire Transfers:

Wire transfers must be sent directly to the Federal Reserve Bank in New York City with the following information:

23 | Federal Reserve Bank of New York

ABA = 021030004

24 | Account = 68010727

SWIFT address = FRNYUS33

25 | 33 Liberty Street

New York, NY 10045

Field Tag 4200 of the Fedwire message should read "D 68010727 Environmental Protection Agency"

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1 Overnight Mail: 2 U.S. Bank 1005 Convention Plaza Mail Station SL-MO-C2GL ATTN Box 979077 St. Louis, MO 63101 5 ACH (also known as REX or remittance express): Automated Clearinghouse (ACH) for receiving US currency 6 PNC Bank 808 17th Street, NW Washington, DC 20074 ABA = 051036706Transaction Code 22 - checking Environmental Protection Agency Account 31006 10 CTX Format 11 On Line Payment: 12 This payment option can be accessed from the information below: 13 www.pay.gov Enter "sfol.1" in the search field 14 Open form and complete required fields 15 If clarification regarding a particular method of payment remittance is needed, contact the EPA Cincinnati Finance Center at 513-487-2091. 16 17 | Concurrently, a copy of the check or notification that the 18 payment has been made by one of the other methods listed above, 19 including proof of the date payment was made, shall be sent with 20 a transmittal letter indicating Respondent's name, the case 21 title, and the docket number to: 22 Regional Hearing Clerk (ORC-1) Office of Regional Counsel 23 U.S. Environmental Protection Agency, Region IX 75 Hawthorne Street 24 San Francisco, California 94105 25 b) Max Weintraub Waste & Chemical Section (ENF-2-2) 26 Enforcement Division U.S. Environmental Protection Agency, Region IX 27 In the Matter of GD Friend, Inc. dba 28 10

Everlast Home Energy Solutions

not be used by Respondent or any other person as a tax deduction from Respondent's federal, state, or local taxes.

40. If Respondent fails to pay the assessed civil

Payment of the above civil administrative penalty shall

- 40. If Respondent fails to pay the assessed civil administrative penalty specified in Paragraph 37 by the deadline specified in Paragraph 38, then Respondent shall pay to EPA a stipulated penalty of \$500 per day in addition to the assessed penalty. Stipulated penalties shall accrue until such time as the assessed penalty and all accrued stipulated penalties are paid and shall become due and payable upon written request by EPA. In addition, failure to pay the civil administrative penalty by the deadline specified in Paragraph 38 may lead to any or all of the following actions:
- a. The debt being referred to a credit reporting agency, a collection agency, or to the Department of Justice for filing of a collection action in the appropriate United States District Court. 40 C.F.R. §§ 13.13, 13.14, and 13.33. In any such collection action, the validity, amount, and appropriateness of the assessed penalty and of this CAFO shall not be subject to review.
- b. The debt being collected by administrative offset (i.e., the withholding of money payable by the United States to, or held by the United States for, a person to satisfy the debt the person owes the Government), which includes, but is not limited to, referral to the Internal Revenue Service for offset against

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40 C.F.R. § 13.17.

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overdue debt.

income tax refunds. 40 C.F.R. Part 13, Subparts C and H.

EPA may (i) suspend or revoke Respondent's licenses or other

privileges; or (ii) suspend or disqualify Respondent from doing

business with EPA or engaging in programs EPA sponsors or funds.

C.F.R. Part 13 interest, penalties charges, and administrative

Respondent owes to EPA for Respondent's failure to pay the civil

administrative penalty by the deadline specified in Paragraph 38.

Interest will be assessed at an annual rate that is equal to the

(i.e., the Treasury tax and loan account rate) as prescribed and

Register and the Treasury Fiscal Requirements Manual Bulletins.

rate of current value of funds to the United States Treasury

published by the Secretary of the Treasury in the Federal

40 C.F.R. § 13.11(a)(1). Penalty charges will be assessed

Administrative costs for handling and collecting Respondent's

C.F.R. § 13.11(b). In addition, if this matter is referred to

another department or agency (e.g., the Department of Justice,

administrative costs, for handling and collecting Respondent's

the Internal Revenue Service), that department or agency may

assess its own administrative costs, in addition to EPA's

overdue debt will be based on either actual or average cost

incurred, and will include both direct and indirect costs.

monthly at a rate of 6% per annum. 40 C.F.R. § 13.11(c).

costs will be assessed against the outstanding amount that

In accordance with the Debt Collection Act of 1982 and 40

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41. In executing this CAFO, Respondent certifies that it is now in compliance with the federal regulations promulgated at 40 C.F.R. Part 745, Subpart E.

G. RETENTION OF RIGHTS

- In accordance with 40 C.F.R. § 22.18(c), this CAFO only 42. resolves Respondent's liability for federal civil penalties for the violations and facts specifically alleged in Section I.C of this CAFO. Nothing in this CAFO is intended to or shall be construed to resolve (i) any civil liability for violations of any provision of any federal, state, or local law, statute, regulation, rule, ordinance, or permit not specifically alleged in Section I.C of this CAFO; or (ii) any criminal liability. specifically reserves any and all authorities, rights, and remedies available to it (including, but not limited to, injunctive or other equitable relief or criminal sanctions) to address any violation of this CAFO or any violation not specifically alleged in Section I.C of this CAFO.
- This CAFO does not exempt, relieve, modify, or affect in any way Respondent's duty to comply with all applicable federal, state, and local laws, regulations, rules, ordinances, and permits.

Η. ATTORNEYS' FEES AND COSTS

Each party shall bear its own attorneys' fees, costs, 44. and disbursements incurred in this proceeding.

I. EFFECTIVE DATE

45. In accordance with 40 C.F.R. §§ 22.18(b)(3) and

22.31(b), this CAFO shall be effective on the date that the final order contained in this CAFO, having been approved and issued by either the Regional Judicial Officer or Regional Administrator, is filed.

J. BINDING EFFECT

- 46. The undersigned representative of Complainant and the undersigned representative of Respondent each certifies that he or she is fully authorized to enter into the terms and conditions of this CAFO and to bind the party he or she represents to this CAFO.
- 47. The provisions of this CAFO shall apply to and be binding upon Respondent and its officers, directors, employees, agents, trustees, servants, authorized representatives, successors, and assigns.

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1	FOR RESPONDENT, GD FRIEND, INC. DBA EVERLAST HOME ENERGY
2	SOLUTIONS
3	2-22-16
4	DATE Richard A. Kovach Production Manager
5	Everlast Home Energy Solutions
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7	FOR COMPLAINANT, U.S. ENVIRONMENTAL PROTECTION AGENCY, REGION IX:
8	3/9/16 Zux H. Johnsen
9	DATE Kathleen H. Jøhnson Director
10	Enforcement Division
11	U.S. ENVIRONMENTAL PROTECTION AGENCY, REGION IX
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II. FINAL ORDER

Complainant and Respondent, having entered into the foregoing Consent Agreement,

IT IS HEREBY ORDERED that this CAFO (Docket No. TSCA-09-2016-0006 be entered, and that Respondent shall pay a civil administrative penalty in the amount of TWENTY-EIGHT THOUSAND, FIVE HUNDRED AND SIXTY DOLLARS (\$28,560) and comply with the terms and conditions set forth in the Consent Agreement. Consent Agreement and Final Order shall become effective upon filing.

STEVEN L. JAWGZEL Regional Judicial Officer

U.S. Environmental Protection Agency, Region IX

CERTIFICATE OF SERVICE

I hereby certify that the foregoing CONSENT AGREEMENT AND FINAL ORDER in the matter of GD Friend Inc., TSCA-09-2016-0006, signed by the Regional Judicial Officer, has been filed with the Regional Hearing Clerk (file date March 11, 2016), and was served on Respondent, and Counsel for EPA, as indicated below:

BY FIRST CLASS MAIL: (Certified w/Return Receipt)

Respondent -

Richard A. Kovach, Production Manager GD Friend Inc. (dba Everlast Home Energy Solutions) 2921 Daimler Street Santa Ana, CA 92705

HAND DELIVERED:

Complainant -

Carol Bussey, Esq.
Office of Regional Counsel
ENVIRONMENTAL PROTECTION AGENCY
75 Hawthorne Street
San Francisco, CA 94105

Dated at San Francisco, Calif., this 11th day of March, 2016.

Steven Armsey

Steven Armsey

Regional Hearing Clerk

EPA, Region 9